

20 March 1979

MEMORANDUM FOR: Director of Central Intelligence

25X1 FROM : [redacted] 25X1

SUBJECT : Agency/Community Operational Regulations -
Comparison of [redacted] Matrix and
[redacted] Hierarchy 25X1

1. In [redacted] Matrix: 25X1

- ° Green checks are beside regulations which are also on my matrix. In all cases, these are operational vice administrative decisions.

Action suggested: none.

- ° Green "A" is recommended change in approval authority.

Action suggested: approve or disapprove in each case.

- ° Green "(No limit)" suggests you may want to set upper limits or subdivide authority as \$ increase.

Action suggested: indicate such if you do.

- ° Disregard "Level I" etc. in red or blue - they help me find item on my hierarchy.

2. [redacted] Hierarchy: 25X1

- ° Items highlighted in yellow are either not covered in our existing regs or are not covered in the detail I have. For example:

a. Level III, Collection, para 1 (Approval of Agents, Non-U.S.): - 25X1

- Existing regs (DDO p7 in [redacted] matrix) simply say "agents of exceptional operational, political, or other sensitivity" are approved by DDO.

- My hierarchy suggests you may want to specify which ones should be approved by you before recruitment.

Action suggested: direct greater specificity in existing regs.

- b. None of the technical collection decisions (Level III, Collection, 4&5; Level IV, Collection Tasking Staff, 1-4) are covered in written regulations today.

Action suggested: require CTS to produce a set of IC regs to specify these thresholds and the authority to decide when they will be crossed.

3. Once you decide what you want in each of the cases above. I recommend you turn both documents over to John McMahon and [redacted] with instructions to bring existing regulations into line with those decisions or write new regulations where none exist (as in technical collection tasking). When that is accomplished, you will have focused on every sensitive operational decision and made a conscious decision for where the responsibility for that decision lies. 25X1

4. Regarding the advisability of writing a set of "super regulations," I think that would certainly be wise for the technical collection thresholds as so many of the assets are external to CIA. I'd recommend [redacted] people do a draft set of Community operational regs, coordinate/vet throughout the Community (affected parties only), and promulgate by the DCI. 25X1

On the HUMINT side, as DoD runs a HUMINT operation too, I think I'd ask the IC Staff [redacted] to make up a set patterned after the DDO's for Community use. They might require some concessions to SecDef in approvals of things his people do up through Hierarchy Level IV, but then I'd try to pull control of their HUMINT ops under the DCI at Level III. It would be a tricky job, but done carefully, with a sensitivity to DoD's turf, it could further consolidate the DCI's visible authority over the IC. 25X1